

Message Text

UNCLASSIFIED

PAGE 01 TOKYO 04580 160421 Z

70

ACTION AEC-11

INFO OCT-01 EA-11 ADP-00 SCI-06 L-03 ACDA-19 CIAE-00

INR-10 IO-12 NSAE-00 NSC-10 RSC-01 GAC-01 SCEM-02

RSR-01 /088 W

----- 076998

R 160400 Z APR 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 3135

UNCLAS TOKYO 4580

DEPT PASS AEC AND NATIONAL ACADEMY OF SCIENCES

E. O. 11652: N/ A

TAGS: JA, TECH

SUBJ: NEGOTIATIONS ON FUTURE OF ABCC

REF: STATE 68197

SUMMARY: THIS TELEGRAM PROVIDES ANSWERS TO QUESTIONS POSED IN
REFTEL CONCERNING GOJ POSITION ON SUPPORT OF ABCC. END SUMMARY

1. PURSUANT TO REFTEL, EMBOFF SOUGHT ELUCIDATION OF GOJ VIEWS
FROM MATSUURA, DEP HEAD OF FONOFF FIRST NORTH AMERICA DIV,
WHO HAS BEEN COORDINATING GOJ POSITION AMONG CONCERNED
MINISTRIES. FOLLOWING INFORMATION IS DERIVED FROM THAT
CONVERSATION OR, AS APPROPRIATE, REFLECTS EMBASSY ESTIMATES.

2. RE REFTEL PARA 1 A: MATSUURA SAID GOJ RECOGNIZES THAT
LARGER JAPANESE VOICE IN RESEARCH AND MANAGEMENT ASPECTS OF
ABCC IS ONLY POSSIBLE IF GOJ MAKES LARGER CONTRIBUTION TO
FINANCIAL SUPPORT. AS GOJ HAS INDICATED BEFORE, IT CANNOT
MAKE LUMP SUM CONTRIBUTION TO BUDGET OF INSTITUTION WHICH IS
AGENCY OF FOREIGN GOVERNMENT, BUT IT CAN CONTRIBUTE BY FUNDING
AND STAFFING SPECIFIC PROJECTS. THEREFORE, GOJ SEES FINANCIAL
AND MANAGERIAL ASPECTS AS INSEPARABLY LINKED AND IS PREPARED
TO DISCUSS BOTH FROM OUTSET.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 TOKYO 04580 160421 Z

3. RE REFTEL PARA 1 B; MATSUURA CITED FOLLOWING EXAMPLES OF BUREAUCRATIC AND ADMINISTRATIVE CONSTRAINTS ON GOJ ABILITY TO SUPPORT ABCC:

(A) GOJ CANNOT PAY SALARIES OF PERSONS DIRECTLY EMPLOYED BY AND RESPONSIBLE ONLY TO ABCC.

(B) GOJ BUDGET IS SOMEWHAT LESS FLEXIBLE THAN USG BUDGET: FUNDS APPROPRIATED FOR SPECIFIC PURPOSE CANNOT BE SHIFTED TO OTHER PURPOSES, AND SPECIFICS ARE MUCH MORE NARROWLY DEFINED THAN IN USG PRACTICE. FOR EXAMPLE, TO GET FINANCE MINISTRY APPROVAL, HEALTH MINISTRY WOULD HAVE TO SUBMIT PROPOSAL FOR SPECIFIC RESEARCH PROJECT, INDICATING NUMBERS OF PERSONNEL REQUIRED, TYPES OF EQUIPMENT, SPECIFIC OBJECTIVES, ETC.

(C) SEVERAL AGENCIES ARE INVOLVED IN PROGRAMS AND PROBLEMS RELATED TO ABCC - FOREIGN MINISTRY, FINANCE MINISTRY, MINISTRY OF HEALTH AND WELFARE, SCIENCE AND TECHNOLOGY AGENCY -- AND THIS FACT NECESSITATES LENGTHY AND COMPLEX COORDINATION PROCEDURES.

(D) IN CASE OF ONE TENTATIVE PROPOSAL -- THAT CERTAIN PERSONNEL NOW EMPLOYED BY ABCC BE TRANSFERRED TO JNIIH -- FOLLOWING PROBLEMS ARISE. GOJ IS UNDER POLITICAL AND ECONOMIC PRESSURES NOT TO INCREASE GOVERNMENT EMPLOYMENT. THEREFORE, IF ANY MINISTRY OR AGENCY WISHES TO INCREASE NUMBER OF ITS EMPLOYEES, OR CREATE NEW POSITIONS, IT MUST FIRST GET APPROVAL OF ADMINISTRATIVE MANAGEMENT AGENCY (AKIN TO OMB) AND THIS IS VERY DIFFICULT TO ACHIEVE.

(4) THERE IS STRONG PREFERENCE WITHIN MINISTRY OF HEALTH AND WELFARE THAT IF IT CREATES ANY NEW POSITIONS IN ORDER TO ASSUME MORE RESPONSIBILITY FOR ABCC, THESE POSITIONS BE FOR SENIOR RESEARCH STAFF AND NOT LOWER LEVEL CLERICAL POSTS.

4. RE REFTEL PARA 1 C: ABCC DIRECTOR ALLEN NOW INFORMS US THAT HIS PROPOSALS FOR GOJ PARTICIPATION ARE STILL UNDER DISCUSSION WITH JNIIH AND THEREFORE NO COMMUNICATION HAS YET BEEN SENT TO NAS. THESE PROPOSALS WILL BE DISCUSSED WITH US TEAM WHEN IT ARRIVES IN TOKYO.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 TOKYO 04580 160421 Z

5. RE REFTEL PARA 1 D: ANSWER TO THIS QUERY IS, IN ESSENCE, YES. HOWEVER, ABCC IS TRYING TO DEVISE SCHEME WHEREBY GOJ COULD TAKE OVER CERTAIN PROGRAMS BUT IN WAY WHICH WOULD NOT DISRUPT COHESION AND COHERENCE OF ABCC RESEARCH PROGRAMS AS WHOLE..

6. RE REFTEL PARA 2: ALREADY ANSWERED PARA 3 B ABOVE.

7. RE REFTEL PARA 4: EMBOFF SUGGESTED AND MATSUURA READILY AGREED THAT IT WOULD BE HELPFUL TO HAVE PRELIMINARY MEETING ON APRIL 24 OR 25, WITH EACH SIDE REPRESENTED BY TWO OR THREE PEOPLE, TO AGREE ON AGENDA FOR FIRST FORMAL MEETING, AND EVEN FOR SUBSEQUENT MEETINGS IF POSSIBLE. IN THIS WAY, FORMAL MEETING COULD GET IMMEDIATELY DOWN TO BUSINESS ON SUBSTANTIVE ISSUES.

8. REFTEL PARA 6 IS SUBJECT OF SEPTTEL.
INGERSOLL

UNCLASSIFIED

*** Current Handling Restrictions *** n/a

*** Current Classification *** UNCLASSIFIED

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 16 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973TOKYO04580
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: n/a
Errors: n/a
Film Number: n/a
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730447/aaaaistc.tel
Line Count: 137
Locator: TEXT ON-LINE
Office: ACTION AEC
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 73 STATE 68197
Review Action: RELEASED, APPROVED
Review Authority: kellerpr
Review Comment: n/a
Review Content Flags:
Review Date: 03 DEC 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03-Dec-2001 by elbezejf>; APPROVED <01 MAR 2002 by kellerpr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 980126
Subject: NEGOTIATIONS ON FUTURE OF ABCC
TAGS: TECH, JA
To: AEC
SECSTATE WASHDC
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005